#### 103D CONGRESS 1ST SESSION

# H. R. 3626

To supersede the Modification of Final Judgment entered August 24, 1982, in the antitrust action styled United States v. Western Electric, Civil Action No. 82–0192, United States District Court for the District of Columbia; to amend the Communications Act of 1934 to regulate the manufacturing of Bell operating companies, and for other purposes.

#### IN THE HOUSE OF REPRESENTATIVES

November 22, 1993

Mr. Brooks (for himself and Mr. Dingell) introduced the following bill; which was referred jointly to the Committees on the Judiciary and Energy and Commerce

## A BILL

To supersede the Modification of Final Judgment entered August 24, 1982, in the antitrust action styled United States v. Western Electric, Civil Action No. 82–0192, United States District Court for the District of Columbia; to amend the Communications Act of 1934 to regulate the manufacturing of Bell operating companies, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLES.
- 4 (a) TITLE I.—Title I of this Act may be cited as the
- 5 "Antitrust Reform Act of 1993".

1	(b) TITLE II.—Title II of this Act may be cited as
2	the Communications Reform Act of 1993".
3	TITLE I—SUPERSESSION OF THE
4	MODIFICATION OF FINAL
5	JUDGMENT
6	SEC. 101. AUTHORIZATION FOR BELL OPERATING COM-
7	PANY TO ENTER COMPETITIVE LINES OF
8	BUSINESS.
9	(a) Application.—
10	(1) In general.—After the applicable date
11	specified in paragraph (2), a Bell operating company
12	may apply simultaneously to the Attorney General
13	and the Federal Communications Commission for
14	authorization, notwithstanding the Modification of
15	Final Judgment—
16	(A) to provide alarm monitoring services,
17	or
18	(B) to provide interexchange telecommuni-
19	cations.
20	The application shall describe with particularity the
21	nature and scope of each activity, and of each prod-
22	uct market or service market, and each geographic
23	market, for which authorization is sought.
24	(2) Applicable dates.—For purposes of
25	paragraph (1), the applicable date after which a Bell

operating company may apply for authorization sha	all
2 be—	
3 (A) the date of enactment of this Act, wit	th
4 respect to—	
5 (i) engaging in any activity describe	ed
6 in subparagraph (B), (C), or (D), to the	he
extent, with respect to each market t	to
8 which the activity relates, that there exist	ts
9 no actual or potential competition,	
(ii) offering of a service described i	in
subsection (b)(3)(D)(iii),	
(iii) providing, through transmission	on
facilities owned by such company, of inter	r-
state interexchange telecommunication	ns
that originate and terminate in exchange	ge
areas in which the Bell operating company	ıy,
or an affiliate (as of November 21, 1993	3)
of such company that is a Bell operation	ng
company, provided telephone exchange	ge
service as of November 21, 1993,	
(B) except to the extent that an earlie	er
date is available under subparagraph (A), th	he
date that occurs 18 months after the date of	of
enactment of this Act, with respect to providing	ng
interexchange telecommunications through th	he

- acquisition and resale of telecommunications 1 2 services. (C) except to the extent that an earlier 3 4 date is available under subparagraph (A) or (B), the date that occurs 60 months after the date of enactment of this Act, with respect to 6 7 providing any interstate telecommunications, 8 and (D) the date that occurs 66 months after 9 the date of enactment of this Act, with respect 10 11 to providing alarm monitoring services. 12 INTERAGENCY NOTIFICATION.—Whenever the Attorney General or the Federal Communica-13 tions Commission receives an application made 14 15 under paragraph (1), the recipient of the application shall notify the other of such receipt. 16 17 (4) Publication.—Not later than 10 days 18 after receiving an application made under paragraph 19 (1), the Attorney General and the Federal Commu-
- 20 nications Commission jointly shall publish the application in the Federal Register. 21
- 22 (b) SEPARATE DETERMINATIONS BY THE ATTORNEY GENERAL AND THE FEDERAL COMMUNICATIONS COMMIS-24 SION.—

- 1 (1) COMMENT PERIOD.—Not later than 45 days
  2 after the application is published under subsection
  3 (a)(4), interested persons may submit comments to
  4 the Attorney General, to the Federal Communica5 tions Commission, or to both regarding the applica6 tion. Submitted comments shall be available to the
  7 public.
  - (2) Interagency consultation.—Before making their respective determinations under paragraph (3), the Attorney General and the Federal Communications Commission shall consult with each other regarding the application involved.
  - (3) Determinations.—(A) After the time for comment under paragraph (1) has expired, but not later than 180 days after the application is received under subsection (a)(1), the Attorney General and the Federal Communications Commission each shall issue separately a written determination, on the record after an opportunity for a hearing, with respect to granting the authorization for which the Bell operating company has applied.
  - (B) Such determination shall be based on clear and convincing evidence.
  - (C) A person who might be injured in its business or property as a result of the approval of the

- authorization requested shall be permitted to participate as a party in the proceeding on which the determination is based.
  - (D) (i) The Attorney General shall approve the granting of the authorization requested in the application only to the extent that the Attorney General finds that there is no substantial possibility that such company or its affiliates could use monopoly power to impede competition in the market such company seeks to enter. The Attorney General shall deny the remainder of the requested authorization.
  - (ii) The Federal Communications Commission shall approve the granting of the requested authorization only to the extent that the Commission finds that granting such request is consistent with the public interest, convenience, and necessity. The Commission shall deny the remainder of the requested authorization.
  - (iii) Notwithstanding clauses (i) and (ii), within 180 days after the date of enactment of this Act, the Attorney General and the Federal Communications Commission shall jointly prescribe regulations to establish procedures and criteria for the expedited determination and approval of applications for proposed interexchange telecommunications services

1	that are incidental to the provision of another serv-
2	ice which the Bell operating company may lawfully
3	provide.
4	(E) In making any determination under sub-
5	paragraph (D)(ii) of the public interest, convenience,
6	and necessity, the Commission shall take into ac-
7	count—
8	(i) the probability that approval of the re-
9	quested authorization will secure reduced rates
10	for consumers of the services that are the sub-
11	ject of the application, especially residential
12	subscribers,
13	(ii) whether approval of the requested au-
14	thorization will result in increases in rates for
15	consumers of exchange service,
16	(iii) the extent to which approval of the re-
17	quested authorization will expedite the delivery
18	of new services and products to consumers,
19	(iv) the extent to which the Commission's
20	regulations will preclude the applicant from en-
21	gaging in predatory pricing or other coercive
22	economic practices with respect to the services
23	that are the subject of the application,
24	(v) the extent to which approval of the re-
25	quested authorization would permit collusive

- acts or practices between or among Bell operating companies that are not affiliates of each other,
  - (vi) whether approval of the requested authorization will result, directly or indirectly, in increasing concentration among providers of the service that is the subject of the application to such an extent that consumers will not be protected from rates that are unjust or unreasonable or that are unjustly or unreasonably discriminatory, and
  - (vii) in the case of an application to provide alarm monitoring services, whether the Commission has the capability to enforce effectively the regulations established pursuant to section 230 of the Communications Act of 1934 as added by this Act.
  - (F) A determination that approves the granting of any part of a requested authorization shall describe with particularity the nature and scope of each activity, and of each product market or service market, and each geographic market, to which approval applies.
  - (4) PUBLICATION.—Not later than 10 days after issuing a determination under paragraph (3),

1	the Attorney General or the Federal Communica-
2	tions Commission, as the case may be, shall publish
3	in the Federal Register a brief description of the
4	determination.
5	(5) FINALITY.—A determination made under
6	paragraph (3) shall be final unless a civil action with
7	respect to such determination is timely commenced
8	under subsection (c)(1).
9	(6) Authorization granted.—Subject to
10	paragraph (7), a requested authorization is granted
11	to the extent that—
12	(A)(i) both the Attorney General and the
13	Federal Communications Commission approved
14	under paragraph (3) the granting of the au-
15	thorization, and
16	(ii) neither of their approvals is vacated or
17	reversed as a result of judicial review author-
18	ized by subsection (c), or
19	(B) as a result of such judicial review of
20	either or both determinations, both the Attor-
21	ney General and the Federal Communications
22	Commission approve the granting of the re-

(c) Judicial Review.—

 $quested\ authorization.$ 

23

- after a determination by the Attorney General or the Federal Communications Commission is published under subsection (b)(4), the Bell operating company that applied to the Attorney General and the Federal Communications Commission under subsection (a), or any person who might be injured in its business or property as a result of the determination regarding such company's engaging in the activity described in such company's application, may commence a civil action against the Attorney General or the Federal Communications Commission, as the case may be, in the United States Court of Appeals for the District of Columbia for review of the determination regarding the application.
  - (2) CERTIFICATION OF RECORD.—As part of the answer to the complaint, the Attorney General or the Federal Communications Commission, as the case may be, shall file in such court a certified copy of the record upon which the determination is based.
  - (3) Consolidation of actions.—The court shall consolidate for review all civil actions commenced under this subsection with respect to the application.

1	(4) JUDGMENT.—(A) The court shall enter a
2	judgment after reviewing the determination in ac-
3	cordance with section 706 of title 5 of the United
4	States Code.
5	(B) A judgment—
6	(i) affirming the part of the determination
7	that approves granting all or part of the re-
8	quested authorization, or
9	(ii) reversing the part of the determination
10	that denies all or part of the requested author-
11	ization,
12	shall describe with particularity the nature and
13	scope of each activity, and of each product market
14	or service market, and each geographic market, to
15	which the affirmance or reversal applies.
16	SEC. 102. AUTHORIZATION AS PREREQUISITE.
17	(a) Prerequisite.—Until a Bell operating company
18	is so authorized in accordance with section 101, it shall
19	be unlawful for such company, directly or through an af-
20	filiated enterprise, to engage in an activity described in
21	section 101(a)(1).
22	(b) EXCEPTIONS.—Subsection (a) shall not prohibit
23	a Bell operating company from engaging, at any time after
24	the date of enactment of this Act—

1	(1) in any activity as authorized by an order
2	entered by the United States District Court for the
3	District of Columbia pursuant to section VIII(C) of
4	the Modification of Final Judgment, if—
5	(A) such order was entered on or before
6	the date of the enactment of this Act, or
7	(B) a request for such authorization was
8	pending before such court on the date of the
9	enactment of this Act,
10	(2) in providing interexchange telecommuni-
11	cations on an intrastate basis if, after the date of
12	enactment of this Act, such telecommunications have
13	been approved by, or are authorized under the laws
14	of, the State involved, and public notice of the avail-
15	ability of such authority has occurred at least 60
16	days before the offering of such interexchange tele-
17	communications, or
18	(3) in providing interexchange telecommuni-
19	cations through the purchase and resale of tele-
20	communications services obtained from a person who
21	is not an affiliate of such company if—
22	(A) such interexchange telecommunications
23	originate in any State that, after the date of
24	the enactment of this Act, approves or author-

izes persons that are not affiliates of such com-

1	pany to provide intraexchange toll telecommuni-
2	cations services in such a manner that cus-
3	tomers in such State have the ability to route
4	automatically, without the use of any access
5	code, their intraexchange toll telecommuni-
6	cations to the telecommunications services pro-
7	vider of the customer's designation from among
8	2 or more telecommunications services providers
9	(including such company), and
10	(B) not less than 45 days before such
11	company so provides such interexchange tele-
12	communications—
13	(i) such company gives public notice
14	of the availability of such approval or au-
15	thorization, and
16	(ii) the Attorney General fails to com-
17	mence a civil action to enjoin such com-
18	pany from so providing such interexchange
19	telecommunications.
20	SEC. 103. LIMITATIONS ON MANUFACTURING AND PROVID-
21	ING EQUIPMENT.
22	(a) Absolute Limitation.—Until the expiration of
23	the 1-year period beginning on the date of the enactment
24	of this Act, it shall be unlawful for a Bell operating com-
25	pany, directly or through an affiliated enterprise, to manu-

facture or provide telecommunications equipment, or to manufacture customer premises equipment. 3 (b) QUALIFIED LIMITATION.— (1) REQUIRED CONDITIONS.—After the expiration of the 1-year period beginning on the date of 5 6 the enactment of this Act, it shall be lawful for a 7 Bell operating company, directly or through an affiliated enterprise, to manufacture or provide tele-8 9 communications equipment, or to manufacture cus-10 tomer premises equipment, if— 11 (A) such company submits to the Attorney 12 General the notification described in paragraph 13 (2) and such additional material and information described in such paragraph as the Attor-14 15 ney General may request, and complies with the 16 waiting period specified in paragraph (3), and 17 (B) before the expiration of the waiting pe-18 riod specified in paragraph (3)— 19 (i) the Attorney General fails to com-20 mence a civil action to enjoin such company from engaging in the activity de-21 22 scribed in such notification, or 23 (ii) the Attorney General notifies such 24 company that for purposes of this subsection the Attorney General does not in-25

- tend to commence such civil action before the expiration of such waiting period.
  - (2) Notification.—The notification required by paragraph (1) shall be in such form and shall contain such documentary material and information relevant to the proposed activity as is necessary and appropriate for the Attorney General to determine whether there is no substantial possibility that such company or its affiliates could use monopoly power to impede competition in the market such company seeks to enter for such activity.
    - (3) WAITING PERIOD.—The waiting period referred to in paragraph (1) is the 1-year period beginning on the date the notification required by such paragraph is received by the Attorney General.
    - (4) CIVIL ACTION.—Not later than 1 year after receiving a notification required by paragraph (1), the Attorney General may commence a civil action an appropriate district court of the United States to enjoin the Bell operating company from engaging in the activity described in such notification.
- (c) EXCEPTION FOR PREVIOUSLY AUTHORIZED ACTIVITIES.—Subsections (a) and (b) shall not prohibit a Bell operating company from engaging, at any time after the date of enactment of this Act, in any activity as au-

- 1 thorized by an order entered by the United States District
- 2 Court for the District of Columbia pursuant to section
- 3 VIII(C) of the Modification of Final Judgment, if—
- 4 (1) such order was entered on or before the
- 5 date of the enactment of this Act, or
- 6 (2) a request for such authorization was pend-
- 7 ing before such court on the date of the enactment
- 8 of this Act.

#### 9 SEC. 104. ANTICOMPETITIVE TYING ARRANGEMENTS.

- 10 A Bell operating company with monopoly power in
- 11 any exchange service market shall not tie (directly or indi-
- 12 rectly) in any relevant market the sale of any product or
- 13 service to the provision of any telecommunications service,
- 14 if the effect of such tying may be to substantially lessen
- 15 competition, or to tend to create monopoly, in any line
- 16 of commerce.

#### 17 SEC. 105. ENFORCEMENT.

- 18 (a) Equitable Powers of United States Attor-
- 19 NEYS.—It shall be the duty of the several United States
- 20 attorneys, under the direction of the Attorney General, to
- 21 institute proceedings in equity in their respective districts
- 22 to prevent and restrain violations of this Act.
- 23 (b) Criminal Liability.—Whoever knowingly en-
- 24 gages or knowingly attempts to engage in an activity that
- 25 is prohibited by section 102, 103, or 104 shall be guilty

- 1 of a felony, and on conviction thereof, shall be punished
- 2 to the same extent as a person is punished upon conviction
- 3 of a violation of section 1 of the Sherman Act
- 4 (15 U.S.C. 1).
- 5 (c) PRIVATE RIGHT OF ACTION.—Any person who is
- 6 injured in its business or property by reason of a violation
- 7 of this Act—
- 8 (1) may bring a civil action in any district court
- 9 of the United States in the district in which the de-
- fendant resides or is found or has an agent, without
- respect to the amount in controversy, and
- 12 (2) shall recover threefold the damages sus-
- tained, and the cost of suit (including a reasonable
- 14 attorney's fee).
- 15 The court may award under this section, pursuant to a
- 16 motion by such person promptly made, simple interest on
- 17 actual damages for the period beginning on the date of
- 18 service of such person's pleading setting forth a claim
- 19 under this Act and ending on the date of judgment, or
- 20 for any shorter period therein, if the court finds that the
- 21 award of such interest for such period is just in the
- 22 circumstances.
- 23 (d) PRIVATE INJUNCTIVE RELIEF.—Any person shall
- 24 be entitled to sue for and have injunctive relief, in any
- 25 court of the United States having jurisdiction over the

- 1 parties, against threatened loss or damage by a violation
- 2 of this Act, when and under the same conditions and prin-
- 3 ciples as injunctive relief is available under section 16 of
- 4 the Clayton Act (15 U.S.C. 26). In any action under this
- 5 subsection in which the plaintiff substantially prevails, the
- 6 court shall award the cost of suit, including a reasonable
- 7 attorney's fee, to such plaintiff.
- 8 (e) JURISDICTION.—(1) Subject to paragraph (2),
- 9 the courts of the United States shall have exclusive juris-
- 10 diction to make determinations with respect to a duty,
- 11 claim, or right arising under this Act, other than deter-
- 12 minations authorized to be made by the Attorney General
- 13 and the Federal Communications Commission under sec-
- 14 tion 101(b)(3).
- 15 (2) The United States Court of Appeals for the Dis-
- 16 trict of Columbia shall have exclusive jurisdiction to review
- 17 determinations made under section 101(b)(3).
- 18 (3) No action commenced to assert or enforce a duty,
- 19 claim, or right arising under this Act shall be stayed pend-
- 20 ing any such determination by the Attorney General or
- 21 the Federal Communications Commission.
- 22 (f) SUBPOENAS.—In an action commenced under this
- 23 Act, a subpoena requiring the attendance of a witness at
- 24 a hearing or a trial may be served at any place within
- 25 the United States.

#### 1 SEC. 106. DEFINITIONS.

2	For purposes of this Act:
3	(1) Affiliate.—The term "affiliate" means a
4	person that (directly or indirectly) owns or controls,
5	is owned or controlled by, or is under common own-
6	ership or control with, another person. For purposes
7	of this paragraph, to own refers to owning an equity
8	interest (or the equivalent thereof) of more than 50
9	percent.
10	(2) Alarm monitoring services.—The term
11	"alarm monitoring services" means services that de-
12	tect threats to life, safety, or property, by burglary,
13	fire, vandalism, bodily injury, or other emergency,
14	through the use of devices that transmit signals to
15	a central point in a customer's residence, place of
16	business, or other fixed premises which—
17	"(A) retransmits such signals to a remote
18	monitoring center by means of telephone ex-
19	change service facilities, and
20	"(B) serves to alert persons at the mon-
21	itoring center of the need to inform police, fire,
22	rescue, or other security or public safety per-

sonnel of the threat at such premises.

veillance of ongoing medical conditions.

Such term does not include medical monitoring de-

vices attached to individuals for the automatic sur-

23

24

25

- (3) Antitrust Laws.—The term "antitrust laws" has the meaning given it in subsection (a) of the first section of the Clayton Act (15 U.S.C. 12(a)), except that such term includes the Act of June 19, 1936 (49 Stat. 1526; 15 U.S.C. 13 et seq.), commonly known as the Robinson Patman Act, and section 5 of the Federal Trade Commission Act (15 U.S.C. 45) to the extent that such section 5 applies to monopolies, attempts to monopolize, and unlawful restraints of trade.
  - (4) Bell operating company" means—
    - (A) Bell Telephone Company of Nevada, Illinois Bell Telephone Company, Incorporated, Michigan Bell Telephone Company, New England Telephone and Telegraph Company, New Jersey Bell Telephone Company, New York Telephone Company, US West Communications Company, South Central Bell Telephone Company, Southern Bell Telephone Company, The Bell Telephone Company of Pennsylvania, The Chesapeake and Potomac Telephone Company, The Chesapeake and Potomac Telephone Company,

pany of Maryland, The Chesapeake and Potomac Telephone Company of Virginia, The
Chesapeake and Potomac Telephone Company
of West Virginia, The Diamond State Telephone Company, The Ohio Bell Telephone
Company, The Pacific Telephone and Telegraph
Company, or Wisconsin Telephone Company, or

(B) any successor or assign of any such

- (B) any successor or assign of any such company.
- (5) Customer premises equipment" means equipment employed on the premises of a person (other than a person engaged in the business of providing a telecommunications service) to originate, route, or terminate telecommunications, and includes software relating to such equipment.
- (6) ELECTRONIC PUBLISHING.—The term "electronic publishing" means the provision via telecommunications, by a Bell operating company or an affiliate of such company to a person other than an affiliate of such company, of information—
  - (A) which such company or affiliate has, or has caused to be, originated, authored, compiled, collected, or edited, or

- 1 (B) in which such company or affiliate has 2 a direct or indirect financial or proprietary 3 interest.
  - (7) EXCHANGE AREA.—The term "exchange area" means a contiguous geographic area established by a Bell operating company such that no exchange area includes points within more than 1 metropolitan statistical area, consolidated metropolitan statistical area, or State, except as expressly permitted under the Modification of Final Judgment before the date of the enactment of this Act.
  - (8) EXCHANGE ACCESS.—The term "exchange access" means exchange services provided for the purpose of originating or terminating interexchange telecommunications.
  - (9) EXCHANGE SERVICE.—The term "exchange service" means a telecommunications service provided within an exchange area.
  - (10) Information.—The term "information" means knowledge or intelligence represented by any form of writing, signs, signals, pictures, sounds, or other symbols.
- 23 (11) Interexchange telecommuni-24 CATIONS.—The term "interexchange telecommuni-25 cations" means telecommunications between a point

- located in an exchange area and a point located outside such exchange area. Such term does not include alarm monitoring services or electronic publishing.
  - (12) Modification of Final Judgment' means the order entered August 24, 1982, in the antitrust action styled United States v. Western Electric, Civil Action No. 82–0192, in the United States District Court for the District of Columbia, and includes any judgment or order with respect to such action entered on or after August 24, 1982.
  - (13) PERSON.—The term "person" has the meaning given it in subsection (a) of the first section of the Clayton Act (15 U.S.C. 12(a)).
  - (14) TELECOMMUNICATIONS.—The term "tele-communications" means the transmission of information between points by electromagnetic means.
  - (15) TELECOMMUNICATIONS EQUIPMENT.—The term "telecommunications equipment" means equipment, other than customer premises equipment, used to provide a telecommunications service, and includes software relating to such equipment.
  - (16) TELECOMMUNICATIONS SERVICE.—The term "telecommunications service" means the offering for hire of transmission facilities or of tele-

1	communications by means of such facilities. Such
2	term does not include alarm monitoring services or
3	electronic publishing.
4	(17) Transmission facilities.—The term
5	"transmission facilities" means equipment (including
6	wire, cable, microwave, satellite, and fiber-optics)
7	that transmits information by electromagnetic means
8	or that directly supports such transmission, but does
9	not include customer premises equipment.
10	SEC. 107. RELATIONSHIP TO OTHER LAWS.
11	(a) Modification of Final Judgment.—This Act
12	shall supersede the Modification of Final Judgment, ex-
13	cept that this Act shall not affect—
14	(1) section I of the Modification of Final Judg-
15	ment, relating to AT&T reorganization,
16	(2) section II(A) (including Appendix B) and
17	II(B) of the Modification of Final Judgment, relat-
18	ing to equal access and nondiscrimination,
19	(3) section $IV(F)$ and $IV(I)$ of the Modification
20	of Final Judgment, with respect to the requirements
21	included in the definitions of "exchange access" and
22	"information access",
23	(4) section VIII(B) of the Modification of Final

Judgment, relating to printed advertising directories,

1	(5) section VIII(E) of the Modification of Final
2	Judgment, relating to notice to customers of AT&T,
3	(6) section VIII(F) of the Modification of Final
4	Judgment, relating to less than equal exchange
5	access,
6	(7) section VIII(G) of the Modification of Final
7	Judgment, relating to transfer of AT&T assets, in-
8	cluding all exceptions granted thereunder before the
9	date of the enactment of this Act,
10	(8) with respect to the parts of the Modification
11	of Final Judgment described in paragraphs (1)
12	through (7)—
13	(A) section III of the Modification of Final
14	Judgment, relating to applicability,
15	(B) section IV of the Modification of Final
16	Judgment, relating to definitions,
17	(C) section V of the Modification of Final
18	Judgment, relating to compliance,
19	(D) section VI of the Modification of Final
20	Judgment, relating to visitorial provisions,
21	(E) section VII of the Modification of
22	Final Judgment, relating to retention of juris-
23	diction, and

	26
1	(F) section VIII(I) of the Modification of
2	Final Judgment, relating to the court's sua
3	sponte authority.
4	(b) Antitrust Laws.—Nothing in this Act shall be
5	construed to modify, impair, or supersede the applicability
6	of any other antitrust law.
7	(c) Federal, State, and Local Law.—(1) Except
8	as provided in paragraph (2), this Act shall not be con-
9	strued to modify, impair, or supersede Federal, State, or
10	local law unless expressly so provided in this Act.

- 11 (2) This Act shall supersede State and local law to
- 12 the extent that such law would impair or prevent the oper-
- 13 ation of this Act.
- 14 (d) CUMULATIVE PENALTY.—Any penalty imposed,
- 15 or relief granted, under this Act shall be in addition to,
- 16 and not in lieu of, any penalty or relief authorized by any
- 17 other law to be imposed with respect to conduct described
- 18 in this Act.
- 19 SEC. 108. AMENDMENT TO DEFINITION OF ANTITRUST
- 20 LAWS APPEARING IN THE CLAYTON ACT.
- 21 Subsection (a) of the first section of the Clayton Act
- 22 (15 U.S.C. 12(a)) is amended by inserting "the Antitrust
- 23 Reform Act of 1993;" after "thirteen;".

1	TITLE	II—I	REGU	LATIO	N	$\mathbf{OF}$	MAN-
			LVLL C.		, T		TATT FT A

- 2 UFACTURING, ALARM SERV-
- 3 ICES AND ELECTRONIC PUB-
- 4 LISHING BY BELL OPERATING
- 5 **COMPANIES**
- 6 SEC. 201. REGULATION OF MANUFACTURING BY BELL OP-
- 7 ERATING COMPANIES.
- 8 Title II of the Communications Act of 1934 (47
- 9 U.S.C. 201 et seq.) is amended by adding at the end the
- 10 following new section:
- 11 "SEC. 229. REGULATION OF MANUFACTURING BY BELL
- 12 **OPERATING COMPANIES.**
- 13 "(a) GENERAL AUTHORITY.—Subject to the require-
- 14 ments of this section and the regulations prescribed there-
- 15 under, but notwithstanding any restriction or obligation
- 16 imposed before the date of enactment of this section pur-
- 17 suant to the Modification of Final Judgment on the lines
- 18 of business in which a Bell operating company may en-
- 19 gage, a Bell operating company, through an affiliate of
- 20 that company, may manufacture and provide tele-
- 21 communications equipment and manufacture customer
- 22 premises equipment.
- 23 "(b) Separate Manufacturing Affiliate.—Any
- 24 manufacturing or provision authorized under subsection

- 1 (a) shall be conducted only through an affiliate that is sep-
- 2 arate from any Bell operating company.
- 3 "(c) Commission Regulation of Manufacturing
- 4 Affiliate.—

- "(1) REGULATIONS REQUIRED.—The Commission shall prescribe regulations to ensure that Bell operating companies and their affiliates comply with the requirements of this section.
  - "(2) Books, Records, accounts.—A manufacturing affiliate required by subsection (b) shall maintain books, records, and accounts separate from its affiliated Bell operating company which identify all financial transactions between the manufacturing affiliate and its affiliated Bell operating company and, even if such manufacturing affiliate is not a publicly held corporation, prepare financial statements which are in compliance with financial reporting requirements under the Federal securities laws for publicly held corporations, file such statements with the Commission, and make such statements available for public inspection.
    - "(3) In-kind benefits to affiliate.—Consistent with the provisions of this section, neither a Bell operating company nor any of its nonmanufacturing affiliates shall perform sales, ad-

vertising, installation, production, or maintenance operations for a manufacturing affiliate, except that—

> "(A) a Bell operating company and its nonmanufacturing affiliates may sell, advertise, install, and maintain telecommunications equipment and customer premises equipment after acquiring such equipment from their manufacturing affiliate; and

> "(B) institutional advertising, of a type not related to specific telecommunications equipment, carried out by the Bell operating company or its affiliates, shall be permitted.

### "(4) Domestic manufacturing required.—

"(A) GENERAL RULE.—A manufacturing affiliate required by subsection (b) shall conduct all of its manufacturing within the United States and, except as otherwise provided in this paragraph, all component parts of customer premises equipment manufactured by such affiliate, and all component parts of telecommunications equipment manufactured by such affiliate, shall have been manufactured within the United States.

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

1	"(B) Exception.—Such affiliate may use
2	component parts manufactured outside the
3	United States if—
4	"(i) such affiliate first makes a good
5	faith effort to obtain equivalent component
6	parts manufactured within the United
7	States at reasonable prices, terms, and
8	conditions; and
9	"(ii) for the aggregate of tele-
10	communications equipment and customer
11	premises equipment manufactured and sold
12	in the United States by such affiliate, the
13	cost of the components manufactured out-
14	side the United States contained in all
15	such equipment does not exceed 40 percent
16	of the sales revenue derived in any cal-
17	endar year from such equipment.
18	"(C) CERTIFICATION REQUIRED.—Any
19	such affiliate that uses component parts manu-
20	factured outside the United States in the manu-
21	facture of telecommunications equipment and
22	customer premises equipment within the United
23	States shall—
24	"(i) certify to the Commission that a
25	good faith effort was made to obtain equiv-

31 manufactured 1 alent parts within 2 United States at reasonable prices, terms, and conditions, which certification shall be 3 filed on a quarterly basis with the Commission and list component parts, by type, 6 manufactured outside the United States; 7 and 8 "(ii) certify to the Commission on an annual basis that such affiliate complied 9 with the requirements of subparagraph 10 (B)(ii), as adjusted in accordance with 11 subparagraph (G). 12 "(D) REMEDIES FOR FAILURES.—(i) If the 13

"(D) Remedies for failures.—(i) If the Commission determines, after reviewing the certification required in subparagraph (C)(i), that such affiliate failed to make the good faith effort required in subparagraph (B)(i) or, after reviewing the certification required in subparagraph (C)(ii), that such affiliate has exceeded the percentage specified in subparagraph (B)(ii), the Commission may impose penalties or forfeitures as provided for in title V of this Act.

"(ii) Any supplier claiming to be damaged because a manufacturing affiliate failed to

14

15

16

17

18

19

20

21

22

23

24

make the good faith effort required in subparagraph (B)(i) may make complaint to the Commission as provided for in section 208 of this Act, or may bring suit for the recovery of actual damages for which such supplier claims such affiliate may be liable under the provisions of this Act in any district court of the United States of competent jurisdiction.

"(E) Annual Report.—The Commission, in consultation with the Secretary of Commerce, shall, on an annual basis, determine the cost of component parts manufactured outside the United States contained in all telecommunications equipment and customer premises equipment sold in the United States as a percentage of the revenues from sales of such equipment in the previous calendar year.

"(F) USE OF INTELLECTUAL PROPERTY IN MANUFACTURE.—Notwithstanding subparagraph (A), a manufacturing affiliate may use intellectual property created outside the United States in the manufacture of telecommunications equipment and customer premises equipment in the United States. A component manufactured using such intellectual property

shall not be treated for purposes of subparagraph (B)(ii) as a component manufactured outside the United States solely on the basis of the use of such intellectual property.

- "(G) RESTRICTIONS ON COMMISSION AUTHORITY.—The Commission may not waive or alter the requirements of this paragraph, except that the Commission, on an annual basis, shall adjust the percentage specified in subparagraph (B)(ii) to the percentage determined by the Commission, in consultation with the Secretary of Commerce, pursuant to subparagraph (E).
- "(5) Insulation of rate payers from manufacturing affiliate Debt.—Any debt incurred by any such manufacturing affiliate may not be issued by its affiliated Bell operating company and such manufacturing affiliate shall be prohibited from incurring debt in a manner that would permit a creditor, on default, to have recourse to the assets of its affiliated Bell operating company.
- "(6) RELATION TO OTHER AFFILIATES.—A manufacturing affiliate required by subsection (b) shall not be required to operate separately from the other affiliates of its affiliated Bell operating company, but if an affiliate of a Bell operating company

becomes affiliated with a manufacturing entity, such affiliate shall be treated as a manufacturing affiliate of that Bell operating company and shall comply with the requirements of this section.

"(7) AVAILABILITY OF EQUIPMENT TO OTHER CARRIERS.—A manufacturing affiliate required by subsection (b) shall make available, without discrimination or self-preference as to price, delivery, terms, or conditions, to any common carrier any telecommunications equipment that is used in the provision of telephone exchange service and that is manufactured by such affiliate so long as each such purchasing carrier—

"(A) does not either manufacture telecommunications equipment, or have an affiliated telecommunications equipment manufacturing entity; or

"(B) agrees to make available, to the Bell operating company affiliated with such manufacturing affiliate or any common carrier affiliate of such Bell operating company, any telecommunications equipment that is used in the provision of telephone exchange service and that is manufactured by such purchasing carrier or

1	by any entity or organization with which such
2	purchasing carrier is affiliated.

"(8) Sales practices of manufacturing affiliates.—

"(A) Prohibition of discontinuation of equipment for which there is reasonable demand.—A manufacturing affiliate required by subsection (b) shall not discontinue or restrict sales to a common carrier of any telecommunications equipment that is used in the provision of telephone exchange service and that such affiliate manufactures for sale as long as there is reasonable demand for the equipment by such carriers; except that such sales may be discontinued or restricted if such manufacturing affiliate demonstrates to the Commission that it is not making a profit, under a marginal cost standard implemented by the Commission by regulation, on the sale of such equipment.

"(B) DETERMINATIONS OF REASONABLE DEMAND.—Within 60 days after receipt of an application under subparagraph (A), the Commission shall reach a determination as to the existence of reasonable demand for purposes of

1	such subparagraph. In making such determina-
2	tion the Commission shall consider—
3	"(i) whether the continued manufac-
4	ture of the equipment will be profitable;
5	"(ii) whether the equipment is func-
6	tionally or technologically obsolete;
7	"(iii) whether the components nec-
8	essary to manufacture the equipment con-
9	tinue to be available;
10	"(iv) whether alternatives to the
11	equipment are available in the market; and
12	"(v) such other factors as the Com-
13	mission deems necessary and proper.
14	"(9) Joint Planning obligations.—Each
15	Bell operating company shall, consistent with the
16	antitrust laws, engage in joint network planning and
17	design with other contiguous common carriers pro-
18	viding telephone exchange service, but agreement
19	with such other carriers shall not be required as a
20	prerequisite for such introduction or deployment.
21	"(d) Information Requirements.—
22	"(1) FILING OF INFORMATION ON PROTOCOLS
23	AND TECHNICAL REQUIREMENTS.—Each Bell oper-
24	ating company shall, in accordance with regulations
25	prescribed by the Commission, maintain and file

with the Commission full and complete information with respect to the protocols and technical requirements for connection with and use of its telephone exchange service facilities. Each such company shall report promptly to the Commission any material changes or planned changes to such protocols and requirements, and the schedule for implementation of such changes or planned changes.

- "(2) FILING AS PREREQUISITE TO DISCLOSURE TO AFFILIATE.—A Bell operating company shall not disclose to any of its affiliates any information required to be filed under paragraph (1) unless that information is filed promptly, as required by regulation by the Commission.
- "(3) Access by competitions to information.—The Commission may prescribe such additional regulations under this subsection as may be necessary to ensure that manufacturers in competition with a Bell operating company's manufacturing affiliate have access to the information with respect to the protocols and technical requirements for connection with and use of its telephone exchange service facilities required for such competition that such company makes available to its manufacturing affiliate.

"(4) PLANNING INFORMATION.—Each Bell op-1 2 erating company shall provide, to contiguous com-3 mon carriers providing telephone exchange service, timely information on the planned deployment of 5 telecommunications equipment. 6 "(e) Additional Competition Requirements.— The Commission shall prescribe regulations requiring that any Bell operating company which has an affiliate that 8 engages in any manufacturing authorized by subsection (a) shall— 10 "(1) provide, to other manufacturers of tele-11 12 communications equipment and customer premises 13 equipment that is functionally equivalent to equip-14 ment manufactured by the Bell operating company 15 manufacturing affiliate, opportunities to sell such 16 equipment to such Bell operating company which are 17 comparable to the opportunities which such Com-18 pany provides to its affiliates; and 19 "(2) not subsidize its manufacturing affiliate 20 with revenues from telephone exchange service or telephone toll service. 21 22 "(f) COLLABORATION PERMITTED.—Nothing in this section (other than subsection (m)) shall be construed to limit or restrict the ability of a Bell operating company

and its affiliates to engage in close collaboration with any

- 1 manufacturer of customer premises equipment or tele-
- 2 communications equipment during the design and develop-
- 3 ment of hardware, software, or combinations thereof
- 4 related to such equipment.

- "(g) Accessibility Requirements.—
- "(1) Manufacturing.—The Commission shall, within 1 year after the date of enactment of this section, prescribe such regulations as are necessary to ensure that telecommunications equipment and customer premises equipment designed, developed, and fabricated pursuant to the authority granted in this section shall be accessible and usable by individuals with disabilities, including individuals with functional limitations of hearing, vision, movement, manipulation, speech, and interpretation of information, unless the costs of making the equipment accessible and usable would result in an undue burden or an adverse competitive impact.
  - "(2) Network services.—The Commission shall, within 1 year after the date of enactment of this section, prescribe such regulations as are necessary to ensure that advances in network services deployed by a Bell operating company shall be accessible and usable by individuals whose access might otherwise be impeded by a disability or functional

limitation, unless the costs of making the services accessible and usable would result in an undue burden or adverse competitive impact. Such regulations shall seek to permit the use of both standard and special equipment and seek to minimize the need of individuals to acquire additional devices beyond those used by the general public to obtain such access.

"(3) Compatibility.—The regulations prescribed under paragraphs (1) and (2) shall require that whenever an undue burden or adverse competitive impact would result from the manufacturing or network services requirements in such paragraphs, the manufacturing affiliate that designs, develops, or fabricates the equipment or the Bell operating company that deploys the network service shall ensure that the equipment or network service in question is compatible with existing peripheral devices or specialized customer premises equipment commonly used by persons with disabilities to achieve access, unless doing so would result in an undue burden or adverse competitive impact.

"(4) Definitions.—As used in this subsection:

"(A) Undue burden.—The term 'undue burden' means significant difficulty or expense.

1	In determining whether an activity would result
2	in an undue burden, factors to be considered in-
3	clude—
4	"(i) the nature and cost of the activ-
5	ity;
6	"(ii) the impact on the operation of
7	the facility involved in the manufacturing
8	of the equipment or deployment of the net-
9	work service;
10	"(iii) the financial resources of the
11	manufacturing affiliate in the case of man-
12	ufacturing of equipment, for as long as ap-
13	plicable regulatory rules prohibit cross-sub-
14	sidization of equipment manufacturing
15	with revenues from regulated telecommuni-
16	cations service or when the manufacturing
17	activities are conducted in a separate sub-
18	sidiary;
19	"(iv) the financial resources of the
20	Bell operating company in the case of net-
21	work services, or in the case of manufac-
22	turing of equipment if applicable regu-
23	latory rules permit cross-subsidization of
24	equipment manufacturing with revenues
25	from regulated telecommunications services

1	and the manufacturing activities are not
2	conducted in a separate subsidiary; and
3	"(v) the type of operation or oper-
4	ations of the manufacturing affiliate or
5	Bell operating company as applicable.
6	"(B) Adverse competitive impact.—In
7	determining whether the activity would result in
8	an adverse competitive impact, the following
9	factors will be considered:
10	(i) whether such activity would raise
11	the cost of the equipment or network serv-
12	ice in question beyond the level at which
13	there would be sufficient consumer demand
14	by the general population to make the
15	equipment or network service profitable;
16	and
17	(ii) whether such activity would, with
18	respect to the equipment or network serv-
19	ice in question, put the manufacturing af-
20	filiate or Bell operating company, as appli-
21	cable, at a competitive disadvantage in
22	comparison with one or more providers of
23	one or more competing products and serv-
24	ices. This factor may only be considered so
25	long as competing manufacturers and net-

1	work service providers are not held to the
2	same obligation with respect to access by
3	persons with disabilities.
4	"(C) Activity.—For the purposes of this
5	paragraph, the term 'activity' includes—
6	(i) the research, design, development,
7	deployment, and fabrication activities nec-
8	essary to comply with the requirements of
9	this section; and
10	(ii) the acquisition of the related ma-
11	terials and equipment components.
12	"(5) Effective date.—The regulations re-
13	quired by this subsection shall become effective 18
14	months after the date of enactment of this section.
15	"(6) Impact of Ada.—Nothing in this section
16	shall be interpreted to limit or otherwise affect the
17	application of the Americans with Disabilities Act or
18	its implementing regulations.
19	"(h) Public Network Enhancement.—A Bell op-
20	erating company manufacturing affiliate shall, as a part
21	of its overall research and development effort, establish
22	a permanent program for the manufacturing research and
23	development of products and applications for the enhance-
24	ment of the public switched telephone network and to pro-
25	mote public access to advanced telecommunications serv-

- 1 ices. Such program shall focus its work substantially on
- 2 developing technological advancements in public telephone
- 3 network applications, telecommunication equipment and
- 4 products, and access solutions to new services and tech-
- 5 nology, including access by (1) public institutions, includ-
- 6 ing educational and health care institutions; and (2) peo-
- 7 ple with disabilities and functional limitations. Notwith-
- 8 standing the limitations in subsection (a), a Bell operating
- 9 company and its affiliates may engage in such a program
- 10 in conjunction with a Bell operating company not so affili-
- 11 ated or any of its affiliates. The existence or establishment
- 12 of such a program that is jointly provided by manufactur-
- 13 ing affiliates of Bell operating companies shall satisfy the
- 14 requirements of this section as it pertains to all such affili-
- 15 ates of a Bell operating company.
- 16 "(i) Additional Rules Authorized.—The Com-
- 17 mission may prescribe such additional rules and regula-
- 18 tions as the Commission determines necessary to carry out
- 19 the provisions of this section.
- 20 "(j) Administration and Enforcement Author-
- 21 ITY.—
- 22 "(1) Commission regulatory authority.—
- For the purposes of administering and enforcing the
- provisions of this section and the regulations pre-
- scribed thereunder, the Commission shall have the

same authority, power, and functions with respect to any Bell operating company as the Commission has in administering and enforcing the provisions of this title with respect to any common carrier subject to this Act.

- that provides telephone exchange service and that is injured by an act or omission of a Bell operating company or its manufacturing affiliate which violates the requirements of paragraph (7) or (8) of subsection (c), or the Commission's regulations implementing such paragraphs, may initiate an action in a district court of the United States to recover the full amount of damages sustained in consequence of any such violation and obtain such orders from the court as are necessary to terminate existing violations and to prevent future violations; or such regulated local telephone exchange carrier may seek relief from the Commission pursuant to sections 206 through 209.
- "(k) RULEMAKING REQUIRED.—The Commission shall prescribe regulations to implement this section with an 180 days after the date of enactment of this section.
- 24 "(l) Existing Manufacturing Authority.— 25 Nothing in this section shall prohibit any Bell operating

6

7

8

9

10

11

12

13

14

15

16

17

18

19

- 1 company from engaging, directly or through any affiliate,
- 2 in any manufacturing activity in which any Bell operating
- 3 company or affiliate was authorized to engage on the date
- 4 of enactment of this section.
- 5 "(m) Antitrust Laws.—Nothing in this section
- 6 shall be construed to modify, impair, or supersede the ap-
- 7 plicability of any of the antitrust laws.
- 8 "(n) Definitions.—As used in this section:
- 9 "(1) The term 'affiliate' means any organiza-
- tion or entity that, directly or indirectly, owns or
- controls, is owned or controlled by, or is under com-
- mon ownership with a Bell operating company. The
- terms 'owns', 'owned', and 'ownership' mean an eq-
- 14 uity interest of more than 10 percent.
- 15 "(2) The term 'Bell operating company' means
- those companies listed in appendix A of the Modi-
- fication of Final Judgment, and includes any succes-
- sor or assign of any such company, but does not in-
- 19 clude any affiliate of any such company.
- 20 "(3) The term 'customer premises equipment'
- 21 means equipment employed on the premises of a
- person (other than a carrier) to originate, route, or
- 23 terminate telecommunications.
- 24 "(4) The term 'manufacturing' has the same
- 25 meaning as such term has in the Modification of

- Final Judgment, and includes research, design, development, and fabrication.
  - "(5) The term 'manufacturing affiliate' means an affiliate of a Bell operating company established in accordance with subsection (b) of this section.
  - "(6) The term 'Modification of Final Judgment' means the decree entered August 24, 1982, in United States v. Western Electric Civil Action No. 82–0192 (United States District Court, District of Columbia), and includes any judgment or order with respect to such action entered on or after August 24, 1982, and before the date of enactment of this section.
  - "(7) The term 'telecommunications' means the transmission, between or among points specified by the user, of information of the user's choosing, without change in the form or content of the information as sent and received, by means of an electromagnetic transmission medium, including all instrumentalities, facilities, apparatus, and services (including the collection, storage, forwarding, switching, and delivery of such information) essential to such transmission.
  - "(8) The term 'telecommunications equipment' means equipment, other than customer premises equipment, used by a carrier to provide tele-

communications services, and includes software inte-1 2 gral to such equipment (including upgrades). "(9) The term 'telecommunications service' 3 means the offering for hire of telecommunications facilities, or of telecommunications by means of such 5 6 facilities.". SEC. 202. REGULATION OF ENTRY INTO ALARM MONITOR-8 ING SERVICES. 9 (a) AMENDMENT.—Title II of the Communications Act is amended by adding at the end the following new 10 11 section: "SEC. 230. REGULATION OF ENTRY INTO ALARM MONITOR-13 ING SERVICES. 14 "(a) REGULATIONS REQUIRED.—Not later than 6 years after the date of enactment of this section, the Commission shall prescribe regulations— 17 "(1) to establish such requirements, limitations, 18 or conditions as are (A) necessary and appropriate 19 in the public interest with respect to the provision of 20 alarm monitoring services by Bell operating companies and their affiliates, and (B) effective at such 21 time as a Bell operating company or any of its affili-22 ates is authorized to provide alarm monitoring serv-23 24 ices;

their affiliates, at that or any earlier time after the date of enactment of this section, from recording in any fashion the occurrence or the contents of calls received by providers of alarm monitoring services for the purposes of marketing such services on behalf of the Bell operating company, any of its affiliates, or any other entity; and

- "(3) to establish procedures for the receipt and review of complaints concerning violations by such companies of such regulations, or of any other provision of this Act or the regulations thereunder, that result in material financial harm to a provider of alarm monitoring services.
- "(b) 15 EXPEDITED Consideration OF Com-PLAINTS.—The procedures established under subsection 17 (a) (3) shall ensure that the Commission will make a final determination with respect to any complaint described in such subsection within 120 days after receipt of the com-19 plaint. If the complaint contains an appropriate showing that the alleged violation occurred, as determined by the 21 Commission in accordance with such regulations, the Commission shall, within 60 days after receipt of the com-23 plaint, issue a cease and desist order to prevent the Bell

9

10

11

12

13

- 1 operating company and its affiliates from continuing to
- 2 engage in such violation pending such final determination.
- 3 "(c) Remedies.—The Commission may use any rem-
- 4 edy available under title V of this Act to terminate and
- 5 punish violations described in subsection (a)(2). Such rem-
- 6 edies may include, if the Commission determines that such
- 7 violation was willful or repeated, ordering the Bell operat-
- 8 ing company to cease offering alarm monitoring services.
- 9 "(d) Definitions.—As used in this section, the
- 10 terms 'Bell operating company', 'affiliate', and 'alarm
- 11 monitoring services' have the meanings provided in section
- 12 106 of the Antitrust Reform Act of 1993.".
- 13 SEC. 203. REGULATION OF ELECTRONIC PUBLISHING.
- 14 Title II of the Communications Act of 1934 (47
- 15 U.S.C. 201 et seq.) is amended by adding at the end there-
- 16 of the following new section:
- 17 "SEC. 231. REGULATION OF ELECTRONIC PUBLISHING.
- 18 "(a) IN GENERAL.—(1) A Bell operating company
- 19 and any affiliate shall not engage in the provision of elec-
- 20 tronic publishing that is disseminated by means of such
- 21 Bell operating company's or any of its affiliates' basic tele-
- 22 phone service.
- 23 "(2) Nothing in this section shall prohibit a separated
- 24 affiliate or electronic publishing joint venture from engag-

- 1 ing in the provision of electronic publishing or any other
- 2 lawful service in any area.
- 3 "(3) Nothing in this section shall prohibit a Bell op-
- 4 erating company or affiliate from engaging in the provi-
- 5 sion of any lawful service other than electronic publishing
- 6 in any area or from engaging in the provision of electronic
- 7 publishing that is not disseminated by means of such Bell
- 8 operating company's or any of its affiliates' basic tele-
- 9 phone service.
- 10 "(b) Separated Affiliate or Electronic Pub-
- 11 LISHING JOINT VENTURE REQUIREMENTS.—A separated
- 12 affiliate or electronic publishing joint venture shall—
- "(1) maintain books, records, and accounts that
- are separate from those of the Bell operating com-
- pany and from any affiliate and which record in ac-
- 16 cordance with generally accepted accounting prin-
- 17 ciples all transactions, whether direct or indirect,
- with the Bell operating company;
- 19 "(2) not incur debt in a manner that would per-
- 20 mit a creditor upon default to have recourse to the
- assets of the Bell operating company;
- 22 "(3) prepare financial statements that are not
- consolidated with those of the Bell operating com-
- pany or an affiliate, provided that consolidated
- statements may also be prepared;

2

3

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

"(4) file with the Commission annual reports in a form substantially equivalent to the Form 10–K referenced at 17 C.F.R. 249.310 as that section and form are in effect on the date of enactment;

"(5) after 1 year from the effective date of this section, not hire as corporate officers sales and marketing management personnel whose responsibilities at the separated affiliate or electronic publishing joint venture will include the geographic area where the Bell operating company provides basic telephone service, or network operations personnel whose responsibilities at the separated affiliate or electronic publishing joint venture would require dealing directly with the Bell operating company, any person who was employed by the Bell operating company during the year preceding their date of hire, provided that this requirement shall not apply to persons subject to a collective bargaining agreement that gives such persons rights to be employed by a separated affiliate or electronic publishing joint venture of the Bell operating company;

"(6) not provide any wireline telephone exchange service in any telephone exchange area where a Bell operating company with which it is under

common ownership or control provides basic tele-1 2 phone exchange service except on a resale basis; "(7) not use the name, trademarks, or service 3 4 marks of an existing Bell operating company except 5 for names or service marks that are or were used in common with the entity that owns or controls the 6 7 Bell operating company; 8 "(8) have performed annually by March 31, or any other date prescribed by the Commission, a 9 10 compliance review which— "(A) must be conducted by an independent 11 entity which is subject to professional, legal, 12 13 and ethical obligations for the purpose of deter-14 mining compliance during the preceding cal-15 endar year with any provision of this section 16 that imposes a requirement on such separated 17 affiliate or electronic publishing joint venture; 18 and 19 "(B) must be maintained by the separated affiliate for a period of 5 years subject to re-20 21 view by any lawful authority; "(9) within 90 days of receiving a review de-22 23 scribed in paragraph (8), file a report of such excep-24 tions and any corrective action with the Commission

and allow any person to inspect and copy such re-

- 1 port subject to reasonable safeguards to protect any
- 2 proprietary information contained in such report
- from being used for purposes other than to enforce
- 4 or pursue remedies under this section.
- 5 "(c) Bell Operating Company Requirements.—
- 6 A Bell operating company under common ownership or
- 7 control with a separated affiliate or electronic publishing
- 8 joint venture shall—
- 9 "(1) not provide a separated affiliate any facili-
- ties, services, or basic telephone service information
- unless it makes such facilities, services, or informa-
- tion available to unaffiliated entities upon request
- and on the same terms and conditions;
- 14 "(2) carry out transactions with a separated af-
- filiate in a manner equivalent to the manner that
- unrelated parties would carry out independent trans-
- actions and not based upon the affiliation;
- 18 "(3) carry out transactions with a separated af-
- filiate, which involve the transfer of personnel, as-
- sets, or anything of value, pursuant to written con-
- tracts or tariffs that are filed with the Commission
- and made publicly available;
- "(4) carry out transactions with a separated af-
- filiate in a manner that is auditable in accordance
- with generally accepted accounting principles;

1	"(5) value any assets that are transferred to a
2	separated affiliate at the greater of net book cost or
3	fair market value;
4	"(6) value any assets that are transferred to it
5	by its separated affiliate at the lesser of net book
6	cost or fair market value;
7	"(7) except for—
8	"(A) instances where Commission or State
9	regulations permit in-arrears payment for
10	tariffed telecommunications services; or
11	"(B) the investment by an affiliate of divi-
12	dends or profits derived from a Bell operating
13	company,
14	not provide debt or equity financing directly or indi-
15	rectly to a separated affiliate;
16	"(8) comply fully with all applicable Commis-
17	sion and State cost allocation and other accounting
18	rules;
19	"(9) have performed annually by March 31, or
20	any other date prescribed by the Commission, a
21	compliance review which—
22	"(A) must be conducted by an independent
23	entity which is subject to professional, legal,
24	and ethical obligations for the purpose of deter-
25	mining compliance during the preceding cal-

endar year with any provision of this section that imposes a requirement on such Bell operating company; and

"(B) must be maintained by the Bell operating company for a period of 5 years subject to review by any lawful authority;

"(10) within 90 days of receiving a review described in paragraph (9), file a report of such exceptions and any corrective action with the Commission and allow any person to inspect and copy such report subject to reasonable safeguards to protect any proprietary information contained in such report from being used for purposes other than to enforce or pursue remedies under this section;

"(11) if it provides facilities or services for telecommunication, transmission, billing and collection, or physical collocation to any electronic publisher, including a separated affiliate, for use with or in connection with the provision of electronic publishing that is disseminated by means of such Bell operating company's or any of its affiliates' basic telephone service, provide to all other electronic publishers the same type of facilities and services on request, on the same terms and conditions or as required by the Commission or a State, and unbundled and individ-

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

- ually tariffed to the same extent as provided to suchpublisher;
  - "(12) provide network access and interconnections for basic telephone service to electronic publishers at prices that are regulated so long as the prices for these services are subject to regulation;
    - "(13) if prices for network access and interconnection for basic telephone service are no longer subject to regulation, provide electronic publishers such services on the same terms and conditions as a separated affiliate receives such services;
    - "(14) if any basic telephone service used by electronic publishers ceases to require a tariff, provide electronic publishers with such service on the same terms and conditions as a separated affiliate receives such service;
    - "(15) provide reasonable advance notification at the same time and on the same terms to all affected electronic publishers of information relating to changes in basic telephone service network design and technical standards which would affect the provision of electronic publishing;
    - "(16) not directly or indirectly provide anything of monetary value to a separated affiliate unless in exchange for consideration at least equal to the

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

1	greater of its net book cost or fair market value, ex-
2	cept the investment by an affiliate of dividends or
3	profits derived from a Bell operating company;
4	"(17) not discriminate in the presentation or
5	provision of any gateway for electronic publishing
6	services or any electronic directory of information
7	services, which is provided over such Bell operating
8	company's basic telephone service;
9	"(18) have no directors, officers or employees in
10	common with a separated affiliate;
11	"(19) not own any property in common with a
12	separated affiliate;
13	"(20) not perform hiring or training of person-
14	nel performed on behalf of a separated affiliate;
15	"(21) not perform the purchasing, installation
16	or maintenance of equipment on its behalf of a sepa-
17	rated affiliate, except for telephone service that it
18	provides under tariff or contract subject to the pro-
19	visions of this section; and
20	"(22) not perform research and development on
21	behalf of a separated affiliate.
22	"(d) Customer Proprietary Network Informa-
23	TION.—A Bell operating company or any affiliate shall not
24	provide to any electronic publisher, including a separated
25	affiliate or electronic publishing joint venture, customer

- 1 proprietary network information for use with or in connec-
- 2 tion with the provision of electronic publishing that is dis-
- 3 seminated by means of such Bell operating company's or
- 4 any of its affiliates' basic telephone service that is not
- 5 made available by the Bell operating company or affiliate
- 6 to all electronic publishers on the same terms and condi-
- 7 tions.
- 8 "(e) Compliance With Safeguards.—A Bell oper-
- 9 ating company, affiliate or its separated affiliate is prohib-
- 10 ited from acting in concert with another Bell operating
- 11 company or any entity in order to knowingly and willfully
- 12 violate or evade the requirements of this section.
- 13 "(f) TELEPHONE OPERATING COMPANY DIVI-
- 14 DENDS.—Nothing in this section shall prohibit an affiliate
- 15 from investing dividends derived from a Bell operating
- 16 company in its separated affiliate and subsections (i) and
- 17 (j) of this section shall not apply to any such investment.
- 18 "(g) Joint Marketing, Etc.—Except as provided
- 19 in subsection (h)—
- 20 "(1) a Bell operating company shall not carry
- out any promotion, marketing, sales, or advertising
- for or in conjunction with a separated affiliate.
- 23 "(2) A Bell operating company shall not carry
- out any promotion, marketing, sales, or advertising

for or in conjunction with an affiliate that is related to the provision of electronic publishing.

## "(h) PERMISSIBLE JOINT ACTIVITIES.—

3

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

"(1) JOINT TELEMARKETING.—A Bell operating company may provide inbound telemarketing or referral services related to the provision of electronic publishing for a separated affiliate, electronic publishing joint venture, affiliate, or unaffiliated electronic publisher, provided that if such services are provided to a separated affiliate, electronic publishing joint venture, or affiliate, such services shall be made available to all electronic publishers on request, on nondiscriminatory terms, at compensatory prices, and subject to regulations of the Commission to ensure that the Bell operating company's method of providing telemarketing or referral and its price structure do not competitively disadvantage any electronic publishers regardless of size, including those which do not use the Bell operating company's telemarketing services.

"(2) TEAMING ARRANGEMENTS.—A Bell operating company may engage in nondiscriminatory teaming or business arrangements to engage in electronic publishing with any separated affiliate or with any other electronic publisher provided that the Bell

2

3

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

operating company only provides facilities, services, and basic telephone service information as authorized by this section and provided that the Bell operating company does not own such teaming or business arrangement.

"(3) ELECTRONIC PUBLISHING JOINT VEN-TURES.—A Bell operating company or affiliate may participate on a nonexclusive basis in electronic publishing joint ventures with entities that are not any Bell operating company, affiliate, or separated affiliate to provide electronic publishing services, provided that the Bell operating company or affiliate has not more than a 50 percent direct or indirect equity interest (or the equivalent thereof) or the right to more than 50 percent of the gross revenues under a revenue sharing or royalty agreement in any electronic publishing joint venture. Officers and employees of a Bell operating company or affiliate participating in an electronic publishing joint venture may not have more than 50 percent of the voting control over the electronic publishing joint venture. In the case of joint ventures with small, local electronic publishers, the Commission for good cause shown may authorize the Bell operating company or affiliate to have a larger equity interest, revenue share,

1	or voting control but not to exceed 80 percent. A
2	Bell operating company participating in an elec-
3	tronic publishing joint venture may provide pro-
4	motion, marketing, sales, or advertising personnel
5	and services to such joint venture.
6	"(i) Transactions Related to the Provision of
7	ELECTRONIC PUBLISHING BETWEEN A TELEPHONE OP-
8	ERATING COMPANY AND ANY AFFILIATE.—
9	"(1) Any provision of facilities, services or basic
10	telephone service information or any transfer of as-
11	sets, personnel, or anything of commercial or com-
12	petitive value from a Bell operating company to any
13	affiliate related to the provision of electronic publish-
14	ing shall be—
15	"(A) recorded in the books and records of
16	each entity;
17	"(B) auditable in accordance with gen-
18	erally accepted accounting principles; and
19	"(C) pursuant to written contracts or tar-
20	iffs filed with the Commission or a State and
21	made publicly available.
22	"(2) Any transfer of assets directly related to
23	the provision of electronic publishing from a Bell op-
24	erating company to an affiliate shall be valued at the
25	greater of net book cost or fair market value. Any

- transfer of assets related to the provision of elec-1 2 tronic publishing from an affiliate to the Bell operating company shall be valued at the lesser of net book 3 cost or fair market value.
- "(3) A Bell operating company shall not provide an affiliate any facilities, services, or basic tele-6 7 phone service information related to the provision of electronic publishing, which such affiliate then di-8 rectly or indirectly provides to a separated affiliate, 9 10 and which is not made available to unaffiliated com-11 panies on the same terms and conditions.
- "(j) Transactions Related to the Provision of 12 ELECTRONIC PUBLISHING BETWEEN AN AFFILIATE AND 14 A SEPARATED AFFILIATE.—
- 15 "(1) Any facilities, services, or basic telephone service information provided or any assets, person-16 17 nel, or anything of commercial or competitive value 18 transferred, from a Bell operating company to any 19 affiliate as described in subsection (i) and then pro-20 vided or transferred to a separated affiliate shall be—
- "(A) recorded in the books and records of 22 23 each entity;
- "(B) auditable in accordance with gen-24 erally accepted accounting principles; and 25

- 1 "(C) pursuant to written contracts or tar-2 iffs filed with the Commission or a State and 3 made publicly available.
  - "(2) Any transfer of assets directly related to the provision of electronic publishing from a Bell operating company to any affiliate as described in subsection (i) and then transferred to a separated affiliate shall be valued at the greater of net book cost or fair market value. Any transfer of assets related to the provision of electronic publishing from a separated affiliate to any affiliate and then transferred to the Bell operating company as described in subsection (i) shall be valued at the lesser of net book cost or fair market value.
    - "(3) An affiliate shall not provide a separated affiliate any facilities, services, or basic telephone service information related to the provision of electronic publishing, which were provided to such affiliate directly or indirectly by a Bell operating company, and which is not made available to unaffiliated companies on the same terms and conditions.
- 22 "(k) OTHER ELECTRONIC PUBLISHERS.—Except as 23 provided in subsection (h)(3)—
- 24 "(1) A Bell operating company shall not have 25 any officers, employees, property, or facilities in

1	common with any entity whose principal business is
2	publishing of which a part is electronic publishing.
3	"(2) No officer or employee of a Bell operating
4	company shall serve as a director of any entity
5	whose principal business is publishing of which a
6	part is electronic publishing.
7	"(3) For the purposes of paragraphs (1) and
8	(2), a Bell operating company or an affiliate that
9	owns an electronic publishing joint venture shall not
10	be deemed to be engaged in the electronic publishing
11	business solely because of such ownership.
12	"(4) A Bell operating company shall not carry
13	out—
14	"(A) any marketing or sales for any entity
15	that engages in electronic publishing; or
16	"(B) any hiring of personnel, purchasing,
16 17	"(B) any hiring of personnel, purchasing, or production,
17	or production,
17 18	or production, for any entity that engages in electronic publishing.
17 18 19 20	or production, for any entity that engages in electronic publishing. "(5) The Bell operating company shall not pro-
17 18 19	or production,  for any entity that engages in electronic publishing.  "(5) The Bell operating company shall not provide any facilities, services, or basic telephone service
17 18 19 20 21	or production,  for any entity that engages in electronic publishing.  "(5) The Bell operating company shall not provide any facilities, services, or basic telephone service information to any entity that engages in electronic

any of its affiliates' basic telephone service, unless

- 1 equivalent facilities, services, or information are
- 2 made available on equivalent terms and conditions to
- 3 all.
- 4 "(l) Transition.—Any electronic publishing service
- 5 being offered to the public by a Bell operating company
- 6 or affiliate on the date of enactment of this section shall
- 7 have one year from such date of enactment to comply with
- 8 the requirements of this section.
- 9 "(m) Sunset.—The provisions of this section shall
- 10 cease to apply to a Bell operating company or its affiliate
- 11 or separated affiliate in any telephone exchange area on
- 12 June 30, 2000.
- 13 "(n) Private Right of Action.—
- 14 "(1) Any person claiming that any act or prac-
- tice of any Bell operating company, affiliate, or sep-
- arated affiliate constitutes a violation of this section
- may file a complaint with the Commission or bring
- suit as provided in section 207 of the Communica-
- 19 tions Act of 1934 (47 U.S.C. 207), and such Bell
- operating company, affiliate, or separated affiliate
- shall be liable as provided in section 206 of the
- Communications Act of 1934, (47 U.S.C. 207): Pro-
- vided, however, That damages may not be awarded
- for a violation that is discovered by a compliance re-

- view as required by subsection (b)(8) or (c)(9) of this section and corrected within 90 days.
- "(2) In addition to the provisions of paragraph 3 (1), any person claiming that any act or practice of 5 any Bell operating company, affiliate, or separated affiliate constitutes a violation of this section may 6 7 make application to the Commission for an order to cease and desist such violation or may make applica-8 9 tion in any district court of the United States of competent jurisdiction for an order enjoining such 10 11 acts or practices or for an order compelling compli-12 ance with such requirement.
- 13 "(o) Antitrust Laws.—Nothing in this section 14 shall be construed to modify, impair, or supersede the ap-15 plicability of any of the antitrust laws.
- 16 "(p) Definitions.—As used in this section—
- "(1) The term 'affiliate' means any entity that, directly or indirectly, owns or controls, is owned or controlled by, or is under common ownership or control with, a Bell operating company. Such term shall not include a separated affiliate.
- "(2) The term 'basic telephone service' means wireline telephone exchange service provided by a Bell operating company in a telephone exchange area, except

1	"(A) a competitive wireline telephone ex-
2	change service provided in a telephone exchange
3	area where another entity provides a wireline
4	telephone exchange service that was provided on
5	January 1, 1984, and
6	"(B) wireless telephone exchange service
7	provided by an affiliate that is required by the
8	Commission to be a corporate entity separate
9	from the Bell operating company.
10	"(3) The term 'basic telephone service informa-
11	tion' means network and customer information of a
12	Bell operating company and other information ac-
13	quired by a Bell operating company as a result of
14	its engaging in the provision of basic telephone
15	service.
16	"(4) The term 'control' has the meaning that it
17	has in 17 C.F.R. 240.12b-2, the regulations promul-
18	gated by the Securities and Exchange Commission
19	pursuant to the Securities Exchange Act of 1934
20	(15 U.S.C. 78a et seq.) or any successor provision
21	to such section.
22	"(5) The term 'customer proprietary network
23	information' means—
24	"(A) information which—

1	"(i) relates to the quantity, technical
2	configuration, type, destination, and
3	amount of use of telephone exchange serv-
4	ice or interexchange telephone service sub-
5	scribed to by any customer of a Bell oper-
6	ating company, and
7	"(ii) is available to the Bell operating
8	company by virtue of the telephone com-
9	pany-customer relationship; and
10	"(B) information contained in the bills for
11	telephone exchange service or interexchange
12	telephone service received by a customer of a
13	Bell operating company.
14	``(6)(A) The term 'electronic publishing' means
15	the dissemination, provision, publication, or sale to
16	an unaffiliated entity or person, using a Bell operat-
17	ing company's basic telephone service, of—
18	"(i) news;
19	"(ii) business and financial reports;
20	"(iii) editorials;
21	"(iv) columns;
22	"(v) sports reporting;
23	''(vi) features;
24	"(vii) advertising:

1	"(viii) photos and images used in publish-
2	ing;
3	"(ix) archival material used in publishing;
4	"(x) legal notices; or
5	"(xi) other like or similar information.
6	"(B) The term 'electronic publishing' shall not
7	include the following network services:
8	"(i) Information access as that term is de-
9	fined by the Modification of Final Judgment.
10	"(ii) The transmission of information as a
11	common carrier.
12	"(iii) The transmission of information as
13	part of a gateway to an information service that
14	does not involve the generation or alteration of
15	the content of information, including data
16	transmission, address translation, protocol con-
17	version, billing management, introductory infor-
18	mation content, and navigational systems that
19	enable users to access electronic publishing
20	services, which do not affect the presentation of
21	such electronic publishing services to users.
22	"(iv) Voice storage and retrieval services,
23	including voice messaging and electronic mail
24	services.

1	"(v) Level 2 gateway services as those
2	services are defined by the Commission's Sec-
3	ond Report and Order, Recommendation to
4	Congress and Second Further Notice of Pro-
5	posed Rulemaking in CC Docket No. 87-266
6	dated August 14, 1992.
7	"(vi) Data processing services that do not
8	involve the generation or alteration of the con-
9	tent of information.
10	"(vii) Transaction processing systems that
11	do not involve the generation or alteration of
12	the content of information.
13	"(viii) Electronic billing or advertising of a
14	Bell operating company's regulated tele-
15	communications services.
16	"(ix) Language translation.
17	"(x) Conversion of data from one format
18	to another.
19	"(xi) The provision of information nec-
20	essary for the management, control, or oper-
21	ation of a telephone company telecommuni-
22	cations system.
23	"(xii) The provision of directory assistance
24	that provides names, addresses, and telephone
25	numbers and does not include advertising.

1	"(xiii) Caller identification services.
2	"(xiv) Repair and provisioning databases
3	for telephone company operations.
4	"(xv) Credit card and billing validation for
5	telephone company operations.
6	"(xvi) 911-E and other emergency assist-
7	ance databases.
8	"(xvii) Any other network service of a type
9	that is like or similar to these network services
10	and that does not involve the generation or al-
11	teration of the content of information.
12	''(xviii) Any upgrades to these network
13	services that do not involve the generation or
14	alteration of the content of information.
15	"(C) The term 'electronic publishing' also shall
16	not include—
17	"(i) full motion video entertainment on de-
18	mand; and
19	"(ii) video programming as defined in sec-
20	tion 602 of the Communications Act of 1934.
21	"(7) The term 'electronic publishing joint ven-
22	ture' means a joint venture owned by a Bell operat-
23	ing company or affiliate that engages in the provi-
24	sion of electronic publishing which is disseminated

- by means of such Bell operating company's or any
  of its affiliates' basic telephone service.
  - "(8) The term 'entity' means any organization, and includes corporations, partnerships, sole proprietorships, associations, and joint ventures.
    - "(9) The term 'inbound telemarketing' means the marketing of property, goods, or services by telephone to a customer or potential customer who initiated the call.
    - "(10) The term 'own' with respect to an entity means to have a direct or indirect equity interest (or the equivalent thereof) of more than 10 percent of an entity, or the right to more than 10 percent of the gross revenues of an entity under a revenue sharing or royalty agreement.
    - "(11) The term 'separated affiliate' means a corporation under common ownership or control with a Bell operating company that does not own or control a Bell operating company and is not owned or controlled by a Bell operating company and that engages in the provision of electronic publishing which is disseminated by means of such Bell operating company's or any of its affiliates' basic telephone service.

"(12) The term 'Bell operating company' means the corporations subject to the Modification of Final Judgment and listed in Appendix A thereof, or any entity owned or controlled by such corporation, or any successor or assign of such corporation, but does not include an electronic publishing joint venture owned by such corporation or entity.".

0

HR 3626 IH——2

HR 3626 IH——3

HR 3626 IH——4

HR 3626 IH——5

HR 3626 IH——6